

Message Text

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FM AMEMBASSY CANBERRA
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UNCLAS SECTION 1 OF 2 CANBERRA 1451

FROM USDEL ANTARCTIC

E.O. 11652: N/A
TAGS: XV, EFIS, AS, US
SUBJ: ANTARCTIC TREATY - SPECIAL CONSULTATIVE MEETING -MARINE
LIVING RESOURCES

FOLLOWING IS TEXT OF OPENING STATEMENT DELIVERED BY
UNITED STATES REPRESENTATIVE AT OPENING SESSION OF SPECIAL
ANTARCTIC TREATY CONSULTATION MEETING ON ANTARCTIC LIVING
MARINE RESOURCES.

" MR. CHAIRMAN,MINISTER PEACOCK, MINISTER WEBSTER:
"PERMIT THE UNITED STATES DELEGATION TO ADD ITS VOICE
TO THOSE OF OTHER DELEGATIONS IN EXTENDING CONGRATULATIONS
TO YOU, MR. CHAIRMAN, ON YOUR SELECTION TO GUIDE OUR
DELIBERATIONS HERE. WE LOOK FORWARD TO WORKING CLOSELY WITH
YOU AND ALL THOSE HERE REPRESENTED.

"MY DELEGATION IS DELIGHTED TO BE HERE IN CANBERRA.
WE ARE INDEBTED TO YOUR GOVERNMENT, MR. CHAIRMAN, FOR ITS
HOSPITALITY IN HAVING OFFERED THIS MAGNIFICENT CAPITAL CITY
AND THIS HANDSOME HALL AS THE SITE AND LOCATION FOR THIS
CONFERENCE. THE SITE, THE LOCATION, AND AUSTRALIA'S
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DISTINGUISHED ANTARCTIC HISTORY WILL PROVIDE INSPIRATION
FOR US ALL.

"THE THREE WEEKS WHICH LIE AHEAD WILL BE DEMANDING.
WE APPROACH THEM WITH A SENSE OF EXCITEMENT AND
RESPONSIBILITY. THIS SPECIAL CONSULTATIVE MEETING, AS
PROVIDED IN RECOMMENDATION IX-2 OF THE NINTH CONSULTATIVE

MEETING, HAS AS ITS PURPOSE THE ELABORATION OF A DEFINITIVE REGIME FOR THE CONSERVATION OF ANTARCTIC MARINE LIVING RESOURCES. RECOMMENDATION IX-2 IS AN IMPORTANT STEP IN THE EVOLUTION OF THE ANTARCTIC TREATY SYSTEM. IT REPRESENTS A COMMITMENT BY THE CONSULTATIVE PARTIES TO ADDRESS DIRECTLY THE MAJOR ISSUE ON WHICH THE ANTARCTIC TREATY IS SILENT: THE ISSUE OF RESOURCES, SPECIFICALLY MARINE LIVING RESOURCES.

"THE OPPORTUNITY WHICH THE CONSULTATIVE PARTIES NOW HAVE PARALLELS THAT WHICH EXISTED IN 1959. WE HAVE THE CHANCE TO RESOLVE A PROBLEM WHILE IT IS STILL MANAGEABLE. IF WE DO SO, WE WILL BOTH PROVIDE A WELCOME EXAMPLE OF INTERNATIONAL COOPERATION AND STRENGTHEN THE ANTARCTIC TREATY. TODAY MARKS THE OPENING OF A NEGOTIATION WHICH MAY HAVE THE MOST SIGNIFICANCE FOR ANTARCTICA SINCE THE CONCLUSION OF THE TREATY ITSELF.

"IT IS A NEGOTIATION ON A TOPIC ON WHICH THERE IS WIDESPREAD INTEREST IN MANY PARTS OF THE WORLD. IN MY OWN COUNTRY, FOR EXAMPLE, THE CONGRESS, PUBLIC INTEREST GROUPS, AND THE PRESS HAVE SHOWN A QUICKENING AND INFORMED INTEREST IN ANTARCTICA AND THE LIVING RESOURCE ISSUE. THE PRESENCE ON THE UNITED STATES DELEGATION OF REPRESENTATIVES OF THREE PUBLIC GROUPS AND CONGRESSIONAL STAFF IS A CLEAR REFLECTION OF THAT INTEREST.

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"WE HAVE STRONG FOUNDATIONS UPON WHICH TO BUILD:

- - OUR EXPERIENCE IN INTERNATIONAL COOPERATION UNDER THE TREATY, COOPERATION WHICH IS NOT ONLY REFLECTED IN THE CONSULTATIVE MEETINGS THEMSELVES BUT IN THE CONTINENT OF ANTARCTICA AS WELL, COOPERATION WHICH I RECENTLY HAD THE PRIVILEGE OF WITNESSING FOR MYSELF.

- - OUR COOPERATIVE COMMITMENT TO THE PRINCIPLES AND PURPOSES EXPRESSED IN THE ANTARCTIC TREATY.

- - OUR SHARED SCIENTIFIC ACCOMPLISHMENTS IN ANTARCTICA.

- - OUR MUTUAL GOAL OF PROTECTING THE ANTARCTIC ENVIRONMENT, WE CAN AND MUST PRESERVE THIS HERITAGE OF COOPERATION, TO DO SO, WE MUST APPROACH THE LIVING RESOURCE ISSUE WITH A SPIRIT OF INNOVATION AND IMAGINATION.

" THE UNITED STATES BELIEVES THAT WE SHOULD HERE

BEGIN THE NEGOTIATIONS LEADING TO AN INTERNATIONAL CONVENTION TO PROVIDE FOR EFFECTIVE CONSERVATION OF ANTARCTIC MARINE LIVING RESOURCES. SUCH A CONVENTION WOULD NOT ONLY STRENGTHEN THE ANTARCTIC TREATY SYSTEM BUT PROCLAIM ANEW ITS VIGOR.

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FROM USDEL ANTARCTIC

"PERMIT ME, MR. CHAIRMAN, TO SKETCH OUT THE MAIN FEATURES SUCH A CONVENTION SHOULD CONTAIN.

". THE UNITED STATES SEEKS TO BUILD A TREATY REGIME THAT WILL ASSURE THE PROTECTION OF THE ANTARCTIC ECOSYSTEM AND THE CONSERVATION OF ALL ITS COMPONENT PARTS. TO THIS END A CONSERVATION STANDARD BASED ON AN ECOSYSTEM APPROACH IS ESSENTIAL. THIS SHOULD ESTABLISH AN OBLIGATION TO PREVENT THE DEPLETION OF POPULATIONS OF ANTARCTIC MARINE LIVING RESOURCES BELOW THE LEVELS WHICH PRODUCE THE GREATEST NET ANNUAL INCREMENT IN THOSE POPULATIONS AND WHICH WOULD ENSURE THAT NO IRREVERSIBLE OR LONG TERM CHANGES OCCUR IN THE STRUCTURE AND SPECIES COMPOSITION OF THE ANTARCTIC MARINE ECOSYSTEM. SUCH AN APPROACH WILL ALLOW THIS AND FUTURE GENERATIONS TO REAP THE MAXIMUM BENEFITS FROM THESE RESOURCES.

"THE REGIME SHOULD ESTABLISH AN ORGANIZATIONAL STRUCTURE TO OVERSEE AND TO TAKE ACTION TO PROTECT THE ANTARCTIC MARINE ECOSYSTEM. THAT ORGANIZATION SHOULD INCLUDE A COMMISSION COMPOSED OF REPRESENTATIVES OF

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THE CONTRACTING PARTIES, AN INDEPENDENT SCIENTIFIC BODY, AND AN EXECUTIVE SECRETARIAT. THE ORGANIZATION SHOULD HAVE THE AUTHORITY TO ADOPT MEASURES TO ACHIEVE THE CONSERVATION STANDARD. TO THAT END, THE ORGGANIZATION SHOULD PROVIDEE FOR THE ACQUISITION AND ASSESSMENT OF DATA AND COORDINATE ITS ACTIVITIES WITH OTHER APPROPRIATE BODIES, BOTH TO ENSURE CONSISTENCY BETWEEN THE OBLIGATIONS ASSUMED BY CONTRACTING PARTIES AND TO UTILIZE THE BEST SCIENTIFIC EVIDENCE.

"THE REGIME SHOULD REQUIRE THAT THE ACTIVITIES OF THE CONTRACTING PARTIES AND THEIR NATIONALS AND VESSLES IN THE ANTARCTIC MARINE ECOSYSTEM MEET THE CONSERVATION STANDARD AND MEASURES ADOPTED THROUGH THE ORGANIZATION. FURTHER, THE REGIME SHOULD ESTABLISH AN INTERNATIONAL OBSERVER SYSTEM TO HELP ENSURE COMPLIANCE WITH CONSERVATION MEASURES AS WELL AS TO ASSIST IN GATHERING INFORMATION ON ANTARCTIC MARINE LIVING RESOURCES.

"IT IS IMPORTANT THAT THE CONTRACTING PARTIES HAVE AVAILABLE TO THEM INDEPENDENT SCIENTIFIC ADVICE. TO THIS END AN INDEPENDENT SCIENTIFIC COUNCIL SHOULD BE ESTABLISHED TO ADVISE THE COMMISSION. THAT COUNCIL WOULD REGULARLY ASSESS THE STATUS AND TRENDS OF THE POPULATIONS OF THE ANTARCTIC MARINE LIVING RESOURCES, THE EFFECTS OF HARVESTING, AND THE POSSIBLE EFFECTS OF PROPOSED MEASURES. IT WOULD BE THE DUTY OF THIS COUNCIL TO PROVIDE OBJECTIVE AND THOROUGH ANAALYSES AND MAKE RECOMMENDATIONS SOLELY UPON BIOLOGICAL AND ECOLOGICAL CONSIDERATIONS.

"FINALLY, THE UNITED STATES BELIEVES THAT THOSE
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ENGAGED IN HARVESTING OR SCIENTIFIC RESEARCH WITHIN THE ANTARCTIC MARINE ECOSYSTEM SHOULD FULLY PARTICIPATE IN THE REGIME. ANYTHING LESS CAN NOT GUARANTEE THE CONSERVATION OF THE ANTARCTIC MARINE ECOSYSTEM.

"THANK YOU, MR. CHAIRMAN."
ALSTON

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